Cargo Security Fact Sheet

Cargo Security Capacity Building

Cargo Security Capacity Building is a program created in response to an inconsistent air cargo security regulatory environment. It has established itself as an effective tool for relevant authorities to develop secure supply chains in meeting the requirements of ICAO Annex 17 and other regulatory regimes. Since its launch in 2008, IATA has deployed security capacity building tools in 14 countries in Asia, Eurasia, Central Africa and South America. From 2015, IATA’s initiative to develop secure air cargo supply chains is no longer limited to selected pilot countries but is available to all countries through a mechanism of either a direct funding arrangement, or with the financial support of a third-party donor.

Under the Cargo Security Capacity Building program, IATA can:

• Undertake preliminary discussions with States to assess security needs
• Review a country’s existing air cargo security regulations against IATA’s Secure Supply Chain document materials
• Provide tailored cargo security solutions based on the above outcomes
• Undertake Cargo Security Capacity Building workshops in States or regions expressing a need
• Provide cargo security subject matter experts to assist with the development of secure air cargo supply chain action plans and in-country roll-out

e-Consignment Security Declaration (CSD/e-CSD)

• CSD and e-CSD standards have been developed by IATA to provide industry and regulators with an audit trail of who secured what consignment, how the consignment was secured (methods of screening), and by whom (secure operator).
• Industry and State Regulators have broadly supported the use of the e-CSD and CSD since 2011, and in 2015, air cargo operators adopted the IATA e-CSD/ CSD Resolution 651.
• The International Civil Aviation Organization (ICAO) and the EU Commission adopted a codification based on the IATA model to identify screening methods, security status, regulated agents and known consignors.
• International codes facilitate the exchange of important security data elements along the chain, allowing industry to use a standard communication for restricted information and regulators to perform their audits in a harmonized fashion.
• In the spirit of the MoU signed in 2014 between IATA and the Universal Postal Union (UPU), airlines and postal operators decided to collaborate and ensure that airmail meets ICAO security requirements.

Advance Cargo Information

• Regulators request the provision of advance data from carriers and other parts of the supply chain. IATA supports this request as it relies on the application of risk management processes to target high risk cargo and it can further facilitate the legitimate cargo flows.
• There is currently a surge of advance cargo electronic information requirements in various parts of the world. IATA has developed relevant standard messages (Cargo-XML) that are compliant with other international standards set by regulators (WCO SAFE Framework and WCO Data Model, UN CEFACT). These assist member airlines and regulators in setting up requirements that can meet the regulators’ objectives while taking into account the airline industry’s
capacity and constraints. In 2017, those standard messages were integrated into different risk assessment tools developed by the World Customs Organisation (WCO) and the United Nations, thus endorsing the capacity of these standard messages to respond to regulators’ risk management needs. These tools are deployed in an increasing number of countries.

- Most of the advance cargo electronic information is required before the arrival of the aircraft. However, several countries (in particular Canada, European Union Member States, the United Kingdom, and the United States) are also requesting some advance cargo information prior to loading (Pre-Loading Advance Cargo Information – PLACI) for additional scrutiny in order to mitigate security risks.

- In fact, the United States’ PLACI pilot (Air Cargo Advance Screening - ACAS) program became a regulatory requirement on 12 June 2018 with the issuance of the ACAS Interim Final Rule (19 CFR 122.48b).

- IATA is working with, the European Commission (Pre-Loading Consignment Information for Secure Entry - PRECISE), Canada (Pre-Load Air Cargo Targeting - PACT), and the United Kingdom (Pre-Departure Information for Cargo Targeting - PreDICT) to develop appropriate electronic targeting systems to identify high risk cargo prior to loading.

- IATA has already worked with the WCO to develop associated global Customs standards that were published in June 2015. Additional guidance was adopted at the WCO Council in June 2018. Ongoing work with the WCO and ICAO has led to the development of Joint Guiding Principles for PLACI. IATA has also developed guidance for the industry, including detailed business processes, to facilitate compliance with PLACI requirements. An IATA Recommended Practice was adopted in March 2019 to this effect.

- Customs authorities are also increasingly looking at developing similar pre-arrival and pre-loading requirements for mail. In fact, the European Commission has already integrated legal provisions in the European Union Customs Code that will require mail to be subject to pre-loading and pre-arrival information requirements in a phased approach between 2021 and 2023. IATA is working with the Universal Postal Union (UPU) to develop associated global standards and guidance to ensure compliance with those incoming legal requirements.

**Air Cargo Security Screening Technology and Operations**

- While there has been a focus in recent years on the development of supply chain security and risk assessment, the deployment of appropriate cargo screening equipment and methods has been side-lined.

- Air cargo screening, including the technology used, is largely based on the adaptation of passenger baggage screening methods, and has not been developed specifically to address the needs of air cargo supply chain stakeholders. This compromised approach impacts the effectiveness and efficiency of IED and IID detection in an environment constantly under the terrorism radar.

- Cargo screening technologies should detect and deter acts of unlawful interference within the global air cargo supply chain to improve air cargo security and better support and sustain the global flow of commerce.

- To support proper detection and deterrence, a rigorous and standardized training program for screeners should be globally enhanced. Training standards should not only include a collaborative instruction, but require additional on-the-job instruction, recurrent training and ongoing assessment to determine technology capability and screener proficiency.

- The timing of consultation with industry to determine cost benefit analysis, operational feasibility and commodity detection obstacles is critical during research and development, as well as prior to equipment’s production.

- Industry stakeholders have recently called for action to promote innovation in air cargo screening technology, harmonization of screening methods and standardization of regulatory requirements.

- IATA is continuously working with ICAO, States, and industry stakeholders to identify gaps in air cargo screening capabilities as well as to promote the development of appropriate standards and technology solutions for the future.